

CREDIT OPINION

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Raymore (City of) MO

Update to credit analysis

Summary

The credit profile of the <u>City of Raymore, MO</u> (Aa2) benefits from the city's growing tax base with proximity to <u>Kansas City, MO</u> (Aa2 stable) and above average resident income indices coupled with stable financial operations and healthy operating reserves. These attributes are weighed against an above average, though manageable, debt burden and average pension burden.

On October 8, 2019, Moody's affirmed the city's underlying general obligation rating at Aa2 and assigned a Aa3 rating to the city's Tax Exempt Special Obligation Refunding Bonds, Series 2019.

Credit strengths

- » Growing tax base with proximity to Kansas City, MO
- » Above average resident income indices
- » Stable financial operations and healthy operating reserves

Credit challenges

» Above average debt burden

Rating outlook

Moody's does not typically assign outlooks to local government credits with this amount of debt outstanding.

Factors that could lead to an upgrade

- » Continuation of surplus operations leading to significantly bolstered reserves
- » Moderation of city's debt profile
- » Significant tax base expansion

Factors that could lead to a downgrade

- » Weak financial performance leading to erosion of reserves
- » Further leveraging of the tax base absent corresponding taxable value growth
- » Trend of material tax base contraction

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Key indicators

Exhibit 1

Raymore (City of), MO	2014	2015	2016	2017	2018
Economy/Tax Base					
Total Full Value (\$000)	\$1,269,501	\$1,294,566	\$1,333,774	\$1,370,986	\$1,498,030
Population	19,576	19,813	20,107	20,358	20,358
Full Value Per Capita	\$64,850	\$65,339	\$66,334	\$67,344	\$73,584
Median Family Income (% of US Median)	121.3%	125.8%	123.5%	129.6%	129.6%
Finances					
Operating Revenue (\$000)	\$10,616	\$10,867	\$10,188	\$10,858	\$11,186
Fund Balance (\$000)	\$5,471	\$6,819	\$5,455	\$5,597	\$5,611
Cash Balance (\$000)	\$5,773	\$7,089	\$5,752	\$5,909	\$5,951
Fund Balance as a % of Revenues	51.5%	62.7%	53.5%	51.5%	50.2%
Cash Balance as a % of Revenues	54.4%	65.2%	56.5%	54.4%	53.2%
Debt/Pensions					
Net Direct Debt (\$000)	\$35,166	\$44,681	\$51,507	\$51,777	\$48,103
3-Year Average of Moody's ANPL (\$000)	\$5,195	\$5,631	\$8,157	\$12,558	\$15,720
Net Direct Debt / Full Value (%)	2.8%	3.5%	3.9%	3.8%	3.2%
Net Direct Debt / Operating Revenues (x)	3.3x	4.1x	5.1x	4.8x	4.3x
Moody's - adjusted Net Pension Liability (3-yr average) to Full Value (%)	0.4%	0.4%	0.6%	0.9%	1.0%
Moody's - adjusted Net Pension Liability (3-yr average) to Revenues (x)	0.5x	0.5x	0.8x	1.2x	1.4x

Source: Raymore's audited financial statements fiscal years 2014-18; US Census Bureau

Profile

Raymore is located in Cass County, Missouri, in the west central portion of the <u>State of Missouri</u> (Aaa stable), approximately 25 miles south of Kansas City, Missouri. The city encompasses approximately 20 square miles and has a 2017 population of 20,358.

Detailed credit considerations

Economy and tax base: growing tax base near Kansas City

The city's tax base will remain in expansion mode over the near term given the availability of developable land and ongoing residential development. Over the past five years, the city's tax base expanded 6.5% on average, including 13.3% growth for fiscal 2020 to \$1.8 billion. The city is only 40% built out and management reports construction of a 400 unit luxury apartment complex and 200 unit luxury rental town home development are underway, both of which are expected to generate above market rents. The city also granted 95 residential permits in the past year for new construction of higher end homes. Top 10 taxpayer concentration is modest at 6.4% of full value.

Resident income indices are above average with median family income equal to 129.6% of the US. The Cass County July 2019 3.5% unemployment rate compares favorably to both state (3.7%) and national (4.0%) rates for the same period.

Financial operations and reserves: stable financial operations with healthy reserves

Financial operations will remain stable given the city's demonstrated trend of maintaining healthy reserves alongside a formal general fund balance policy to maintain 20% of expenditures in reserves. The city's operating funds (general and debt service) posted a minimal surplus in fiscal 2018 (October year end), maintaining healthy available fund balance at 50.2% of operating revenue or \$6.0 million. Fiscal 2018 operating fund revenue is balanced and primarily derived from property taxes (33%), sales taxes (26.3%), and other taxes (24.7%). Management projects the general fund will incur a modest \$700 thousand deficit in fiscal 2019 because of one-time expenditures related to a mobile command center for police, audio/video improvements at city hall, and various other capital

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improvements throughout the city; this draw reduces the projected fiscal 2019 general fund balance to approximately \$3.0 million or 29.7% of fiscal 2018 general fund revenues. Positively, the city holds \$6.2 million in liquidity available outside of the general fund to support city operations including parks and recreation, transportation, and capital improvement funds and may be used at council discretion with no restriction.

LIQUIDITY

At the close of fiscal 2018, the city's operating liquidity (general and debt service funds) totaled \$5.8 million, or 51.5% of operating revenues.

Debt and pensions: manageable fixed cost burden despite high debt profile compared to peers

Inclusive of the current sale, the city's direct debt burden is manageable, yet high compared to peers, at 2.9% of full value. Management anticipates approaching voters in spring 2020 for additional authorization thought the final amount has not been determined. Outsized leveraging of the tax base is negative for the credit profile.

DEBT STRUCTURE

All of the city's debt is fixed rate and matures over the long-term (final maturity in fiscal 2037). Principal amortization on the city's general obligation debt is average with approximately 80% of principal repaid within ten years.

DEBT-RELATED DERIVATIVES

The city is not party to any interest rate swaps or other derivative agreements.

PENSIONS AND OPEB

The city participates in the Missouri Local Government Employee Retirement System (LAGERS), an agent multiple-employer defined benefit public employee retirement system. Raymore contributed \$872 thousand towards the plan in fiscal 2018. Moody's three-year average adjusted net pension liability (ANPL) for the city, under our methodology for adjusting reported pension data, was \$15.7 million in fiscal 2018, representing a manageable 1.4 times operating revenues and below average 1% of full value. Moody's ANPL reflects certain adjustments we make to improve comparability of reported pension liabilities and are not intended to replace the city's reported liability information.

The city's pension contributions have exceeded our "tread water" calculation each of the past three years; contributions exceeded "tread water" by \$16 thousand in fiscal 2018. The "tread water" indicator measures the annual government contribution required to prevent the reported net pension liability (NPL) from growing, under reported assumptions. Contributions above this level cover all NPL interest plus pay down some principal, making them stronger from a credit perspective that contributions below this level.

Fixed costs totaled \$3.1 million (debt service of \$2.3 million, "tread water" pension contributions of \$796 thousand), representing an elevated, though manageable, 27.5% of operating revenues.

Management and governance: revenue raising flexibility limited by Hancock Amendment

The city is governed by an eight member city-council, elected to staggered two year terms. The mayor is elected at large to a three year term. The city administrator is appointed by the mayor and council and is responsible for the day-to-day operations of the city.

Missouri Cities have an Institutional Framework score of "A", which is moderate. Major revenue sources are a mix of sales and property tax revenues. Sales tax revenues require voter approval and typically contain sunset provisions. Ad valorem property tax revenues are subject to a cap via the Hancock Amendment which can be overridden with voter approval only. Unpredictable revenue fluctuations tend to be minor, or under 5% annually. Across the sector, fixed and mandated costs are generally less than 25% of expenditures. Unpredictable expenditure fluctuations tend to be minor, under 5% annually.

Rating methodology and scorecard factors

The <u>US Local Government General Obligation Debt</u> methodology includes a scorecard, a tool providing a composite score of a local government's credit profile based on the weighted factors we consider most important, universal and measurable, as well as possible notching factors dependent on individual credit strengths and weaknesses. Its purpose is not to determine the final rating, but rather to provide a standard platform from which to analyze and compare local government credits.

U.S. PUBLIC FINANCE MOODY'S INVESTORS SERVICE

Exhibit 2

Raymore (City of), MO

Rating Factors	Measure	Scor
Economy/Tax Base (30%) [1]		
Tax Base Size: Full Value (in 000s)	\$1,784,477	Aa
Full Value Per Capita	\$87,655	Aa
Median Family Income (% of US Median)	129.6%	Aa
Finances (30%)		
Fund Balance as a % of Revenues	50.2%	Aaa
5-Year Dollar Change in Fund Balance as % of Revenues	11.5%	Aa
Cash Balance as a % of Revenues	53.2%	Aaa
5-Year Dollar Change in Cash Balance as % of Revenues	12.5%	Aa
Management (20%)		
Institutional Framework	A	Α
Operating History: 5-Year Average of Operating Revenues / Operating Expenditures (x)	1.0x	Aa
Debt and Pensions (20%)		
Net Direct Debt / Full Value (%)	2.5%	Α
Net Direct Debt / Operating Revenues (x)	4.0x	Baa
3-Year Average of Moody's Adjusted Net Pension Liability / Full Value (%)	0.9%	Aaa
3-Year Average of Moody's Adjusted Net Pension Liability / Operating Revenues (x) Scorecard-I	1.4x	Α
	Scorecard-Indicated Outcome	Aa2
	Assigned Rating	Aa2

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^[2] Notching Factors are specifically defined in the US Local Government General Obligation Debt methodology.

^[3] Standardized adjustments are outlined in the GO Methodology Scorecard Inputs. Source: Raymore's audited financial statements fiscal years 2014-18; US Census Bureau

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